CHICAGO COMMISSION ON HUMAN RELATIONS

BIAS CRIME REPORT

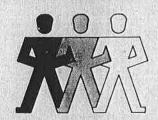
1989

CITY OF CHICAGO

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CHICAGO COMMISSION ON HUMAN RELATIONS BIAS CRIME REPORT January through December, 1989

INTRODUCTION

The mission of the Commission on Human Relations is to identify and correct instances and conditions of prejudice and discrimination against individuals or groups and to foster improved human relations throughout the City of Chicago. The Commission is charged with investigating and conciliating complaints of discrimination or unfair treatment brought to it under Chapters 198.7 and 199 of the Municipal Code of Chicago which state it is illegal to discriminate against any individual or group because of race, color, sex, age, religion, disabililty, national origin, ancestry, sexual orientation, marital status, parental status, military discharge status or lawful source of income.

Consistent with the Commission's responsibility to identify and work to correct causes and acts of prejudice and discrmination, the information presented herein represents its fourth annual report on bias crime incidents in Chicago.

The Commission utilizes the following definition of bias crime:

"An act or a threatened or attempted act of intimidation, harassment, or physical force against the person or property of another individual or group, motivated in whole or in part by hostility to their real or perceived race, ethnicity, religion or sexual orientation and, with the intention of causing physical injury, emotional suffering, or property damage."

this definition is the determination that the Central to offender's motivation in committing the bias act was discriminatory in nature, i.e., stimulated by value differences felt exist between him or herself and the racial, religious, or other identified group of which the victim is believed to be a member. This determination is made by staff of the Commission in instances where telephone or walk-in complaints are made directly by victims. The Neighborhood Relations Division of the Chicago Police Department is the police unit with which the Commission interacts on bias crime matters and from which it obtains police reports on bias crimes. In the case of bias complaints received from the police department, officer, the police officer to first arrive at the scene of the incident, makes the judgment as to whether the crime was biasmotivated.

An act of bias undermines the sense of safety and well-being of both the individual victim and of the population group to which he or she belongs. The process of monitoring the information compiled for this report assists the Commission in making

decisions as to which areas of the City its limited staff resources should be devoted in order to most effectively address the fear and ignorance that spawns bias crime.

Citizens of goodwill throughout the city are urged to actively challenge prejudice and discrimination whenever and wherever it is encountered so that the full strength of Chicago's diversity can soon be realized.

REPORT ON 1989 BIAS CRIME INCIDENTS

The Chicago Commission on Human Relations counted 185 incidents of bias crime during 1989, a sharp decline from the 255 incidents reported in 1988. A summary of 1989 incidents is as follows:

1989 Incident Summary

- 24 communities had an increased number of incidents.
- . 32 communities had a decreased number of incidents.
- 8 communities had the same number of incidents in 1989 as in 1988.
- . There was a net decrease of 70 bias crime cases in 1989.
- The highest number of new incidents took place in South Chicago where bias crime incidents increased from 0 in 1988 to 6 in 1989.
- . Chicago Lawn's decrease in reported bias crime incidents was most notable, the number went from 31 in 1988 to 15 in 1989. This Southwest Side community still has the highest number of reported bias crimes but is followed closely by Ashburn with 14, and Lakeview with 13.
- Another strong decrease in incidents took place in the Loop area, from 15 in 1988 to 3 in 1989. North Lakefront neighborhoods that also showed a reduction in bias crimes this year include Rogers Park, Uptown, and the Near North.
- . Two West and Northwest communities, Austin and Portage Park, have incidents numbering among the top ten citywide.

Profile of Victims by Number of Incidents

	Number	Percentage
Black White Jewish Hispanic Black & White Asian Black & Hispanic Black, Hispanic & White Middle Eastern Gay/Lesbian Hispanic & White Asian & White	92 50 10 8 8 4 3 3 3 2 1	49.73 27.03 5.41 4.32 4.32 2.16 1.62 1.62 1.62 1.62 1.62
Total	185	99.99*

*[Total percentage is less than 100 due to rounding]

Profile of Offenders by Number of Incidents

	Number	Percentage
White	91	49.19
Black	51	27.57
Hispanic	11	5.95
Middle Eastern	4	2.16
Hispanic & White	2	1.08
Unknown	26	14.05
Total	185	100.00

Police reports reflect the following age ranges of offenders:

37% are juveniles, 17 years of age or under

35% are between 18 and 45 years of age

1% are over 45 years of age

Although the reports also show that the ages of 27% of offenders are unknown, victim and witness observations indicate that most of those individuals would be under 25 years of age.

Triggering Situations*

		1989	1988
A	Move-In	33	69
B	Unwelcome Neighborhood	53	64
C. D.	Unwelcome Public Facility	10	16
D.	Antagonism towards Authority		
	Figure	4	1
$\mathbf{E}_{\cdot \bullet \cdot \cdot}$	Conflict regarding a Business		
	or Institution	17	39
\mathbf{F}	Miscellaneous Situation	8	12
G.	Unknown, Unprovoked Situation	_60	54
Tot	als	185	255

*[Refer to Page 8, Classification Codes, for complete description of triggering situation and incident categories]

The fact that the reported number of bias crime incidents in Chicago was reduced in 1989 to 185 as compared to 255 in 1988 leads to speculation as well as optimism.

For a variety of reasons, 32 communities citywide experienced a drop in recorded bias crimes last year. That number included Chicago Lawn which has annually had a higher number of incidents than other Chicago neighborhoods.

Chicago Lawn/Ashburn

The positive recent history on the Southwest Side may be the result of strong independent initiatives taken by church members, civic leaders, and economic development organizations to improve race relations in their community. In contrast, Chicago Lawn's neighbor to the south, Ashburn, had a slight increase in incidents primarily based on hostility to minority move-ins. Ashburn now ranks second highest in the number of bias crimes in the city.

South Chicago

The sharp increase in South Chicago incidents might be attributed to a downturn in employment locally and an uncertain economic future, however, the offenders and victims affected make up a multi-racial, cross-section (whites, blacks, Hispanics) of the general population of that community.

New City (Canaryville)

New City reported nine bias crimes last year, several of which received major media attention. The northern section of this community, from Pershing Road (39th Street) to approximately 49th Street, is commonly known as Canaryville and is predominately white and Hispanic.

It is this section of New City where two black adolescents were left by police officers and later beaten by white neighborhood youths; where a black postman was assaulted by a white man while delivering mail; and where two white teenage girls were seriously slashed by a black woman on a Halsted Street bus.

Less publicized New City crimes included an incident related to a move-in by a black family which took place further west in the Back-of-the-Yards neighborhood, and another involving the battery of a black female police officer which happened on Pershing Road in front of Board of Education headquarters.

With the exception of an incident in the 5400 Block of South Damen, the remaining six bias crimes were reported between Halsted and Wallace Streets, 4400 to 4800 South. Six victims of these crimes were black with white offenders and, there were two white and one Hispanic victim with offenders identified as black.

The Chicago Commission on Human Relations will continue to give prejudice reduction workshops at Tilden High, the local Canaryville school, continue to monitor the community tensions generally, and seek community support regarding move-ins by new minority residents.

Lakeview

Lakeview was the site of an unexpected increase in bias incidents, 13 were reported making the number for this community the third highest in the City. One incident was property damage at a synagogue and one was harassment of a gay and lesbian organization by phone threats. The remaining were physical threats and attacks against Jewish, black and white individuals. One bomb scare was an anti-gay threat made against a condominium building with a substantial number of gay residents.

Rogers Park

Three of the six incidents in Rogers Park in 1989 were directed towards Jewish institutions and individuals. Of the remaining three, one incident stands out because it was an attack by male whites against an Anti-Racist Alliance organization meeting held in a local church. The seriousness of their behavior resulted in charges of mob action by the police.

Austin

Austin has experienced sometimes volatile race relations situations even in sections where integration has been maintained. This year, the majority of bias crimes reported took place on side streets immediately north and south of North Avenue (1600 North) where a mixture of ethnic and racial groups continue to live. Blacks were victims in six cases and

whites in two. Austin accounted for eight incidents in 1989, the same number as in 1988.

Uptown

Though Uptown showed a decrease in racial crimes last year, four of the six reported were physical attacks, and one of those was considered life-threatening. In that incident, a black youth standing in front of his home was brutally beaten by a white man who claimed membership in the Ku Klux Klan. Another aggravated battery was dealt to a Hispanic man by a white in a busy gas station.

Northwest Corridor

As the communities north of Austin undergo gradual integration, the number of incidents in these areas has drawn increased attention. Though only Portage Park, Hermosa and Avondale had a modest increase, Irving Park had a dramatic decrease from 13 to four incidents last year. This reduction may be partially the result of the Chicago Commission on Human Relations having coordinated anti-bias activity with local church leaders in response to an incident involving a black couple employed in the area being attacked by a group of whites shouting racist and gang slogans.

LEGAL RESPONSES

According to the Neighborhood Relations Division of the Chicago Police Department, 66% of bias crimes reported in 1989 resulted in arrests. When a court date is determined Commission staff members contact the victim and frequently attend court hearings with the victim or on their behalf if they are unable to take time off work. During this phase of the proceedings, the Commission serves as an advocate for the victim by providing information to the the assistant state's attorney, who, for example, may be unaware that ethnic intimidation should be part of the charge against the offender, and by encouraging the victim's continuing participation in the hearings.

The criminal justice system moves slowly (one incident that took place in February, 1987 finally went to trial three years later, after 44 court hearings) and victims and witnesses are inclined to give up in frustration. The Commission can frequently make a difference by being supportive of those whose testimony is necessary to serve justice in the courts.

Four Commission staff members served as investigators and advocates for victims of bias crimes in Chicago last year. In addition, the same four employees handled over 400 employment discrimination, credit and public accommodation complaints during 1989.

For further information or to register a complaint, contact the Commission at 500 North Peshtigo Court, Suite 6A, Chicago, Illinois 60611, (312)744-4100.

CODES AND COMMUNITY AREA MAP

CLASSIFICATION CODES FOR BIAS CRIME INCIDENTS

Code: Triggering Situations

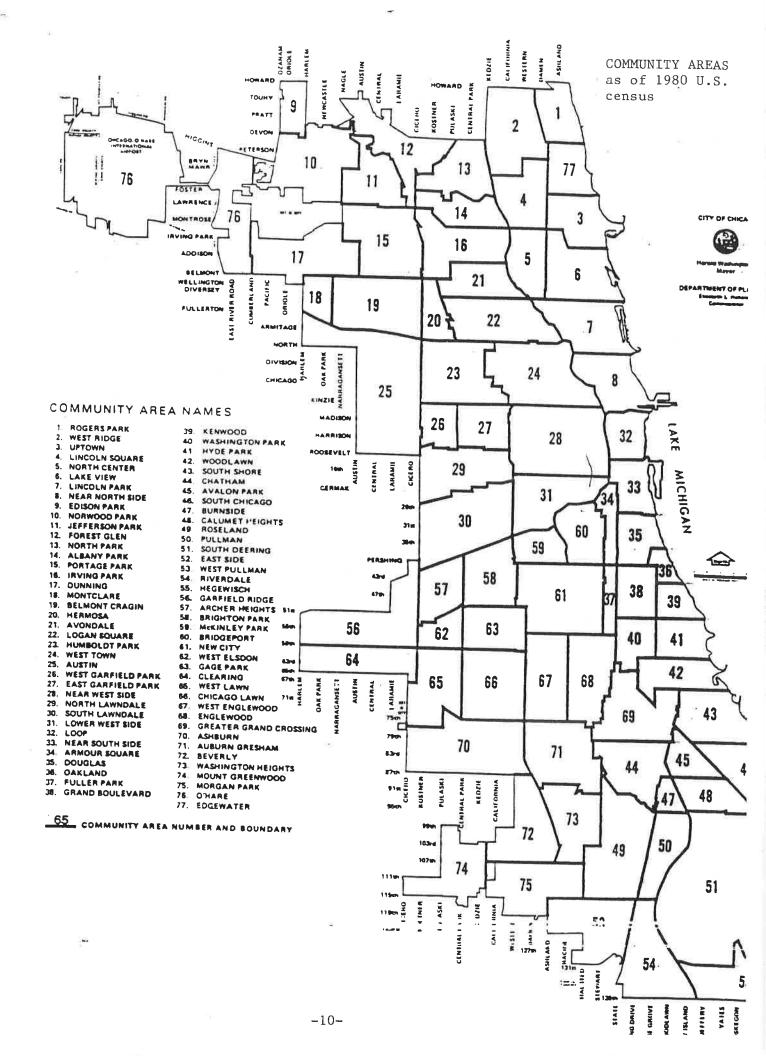
- A Move-in, potential move-in; minority homeowner harassment
- B Unwelcome neighborhood (to someone driving, walking through, standing at bus stop), street harassment
- C Unwelcome public facility (discouraging someone's use of it; hostilities in school, hospital, park, etc.)
- D Antagonistic encounter with authority figure, complaint regarding services
- E Conflict regarding or antagonism toward a business or institution that represents an "unwelcome group," e.g. desecration of synagogue, harassment of store
- F Miscellaneous triggering situation (e.g., conflict at a demonstration)
- G Unknown triggering situation (apparently unprovoked harassment, threats, etc., setting unclear or irrelevant)

Code: Type of Incident (In Ascending Order of Seriousnes)

- 1 Harassment (spontaneous, spur of the moment, impulsive)
- 2 Planned Harassment (phone calls, unwanted deliveries, etc.)
- 3 Minor Property Damage (\$200 or les)
- 4 Major Property Damage (Over \$200)
- 5 Individual Physical Threats
- 6 Group Physical Threats (from a gang or hate group, e.g., corss burnings, etc.
- 7 Physical Attack
- 8 Life Threatening Physical Attack (including any discharge of gun)
- 9 Group Clash
- 10 Repeated Clashes (out of control/riot situation)

IDENTIFICATION CODES

Offender/ Victim ID	Race, ethnicity, religion, sex, sexual orientation, and other pertinent identifying information
М	Male
F	Female
M&F	Couple or Mixed Group
Org	Organization or agency
Rel	Religious institution, church, or synagogue
Bld	Building, apartment, or workplace
Sch	School
A	Asian
В	Black or African-American
н	Hispanic
J	Jewish
ME	Middle Eastern
SO	Sexual Orientation
W	White
U	Unknown



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CHANGES IN	THE NUMBER	R OF RACIAI	INCIDENTS BY	Y COMMUNITY AREA	

CHANGES IN THE NUMBER OF RACIAL INCIDENTS BY COMMUNITY AREA AREAS OF INCREASED INCIDENTS

Community #	Area Name		1989	1988
5	North Center		1	0
6	Lakeview		13	10
7	Lincoln Park	(±)	4	0
13	North Park		3	2
15	Portage Park		6	5
20	Hermosa		1	0
21	Avondale		1	0
27	East Garfield		1	0
28	Near Westside		1	0
30	South Lawndale		2	0
31	Lower Westside		2	0
35	Douglas		4	0
37	Fuller Park		2	0
38	Grand Boulevard		3	0
46	South Chicago		6	0
50	Pullman		1	0
53	West Pullman		1	0
55	Hegewisch		1	0
59	McKinley Park		1	0
65	West Lawn		2	1
69	Greater Grand Crossing		1	0
70	Ashburn		14	13
71	Auburn Gresham		1	0
77	Edgewater		5	2

CHANGES IN THE NUMBER OF RACIAL INCIDENTS BY COMMUNITY AREA AREAS OF DECREASED INCIDENTS

Community #	y Area Name	<u>1989</u>	<u>1988</u>
1	Rogers Park	6	8
2	West Ridge	* 4	8
3	Uptown .	6 %	11
4	Lincoln Square	0	2
8	Near North	3	9
9	Edison Park	0	8
J. O	Norwood Park	0	3
11	Jefferson Park	2	3
14	Albany Park	1	6
16	Irving Park	4	13
17	Dunning	3	5
19	Belmont-Cragin	4	7
23	Humboldt Park	0	1
24	West Town	4	5
29	North Lawndale	1	5
32	good	3	15
33	Near South Side	1	4
34	Armour Square	1	2
39	Kenwood	0	1
43	South Shore	0	2
44	Chatham	0	1
45	Avalon Park	0	1
47	Burnside	0	1
49	Roseland	2	3

CHANGES IN THE NUMBER OF RACIAL INCIDENTS BY COMMUNITY AREA

AREAS OF DECREASED INCIDENTS (Cont.)

Community #	Area Name	1989		1988
51	South Deering	1		4
56	Garfield Ridge	1		2
63 2	Gade Park '	2	8	9
66	Chicago Lawn	15		31
68	Englewood "	0		1
7.2	Reverly	6		7
74	Mt Greenwood	6		8
75	Morgan Park	3		6
76	O'Hare Airport	0		1

The following neighborhoods had the same number of incidents in 1989 as in 1988:

25	Austin	8
28	Montclare	4
57	Archer Heights	1
5.8	Brighton Park	1
60	Bridgeport	4
61	New City (includes Canaryville)	9
64	Clearing	1
67	West Englewood	1

This report does not include community areas where there were no incidents reported in either 1988 or 1989.

Map #	Community Name		Incidents	Offende	r ID	Victim	ID
1	Rogers Park	B-7 E-4 E-4 F-6 G-6 G-8	1 1 1 1 1	W U U W B	M U U M	J J J BHW W B	M Rel Rel M&F M
2	West Ridae	B-7	6 1	W	М	В	М
		E-5 E-6 G-7	1 1 1	W W	U M F	A A J	M M F
3	Uptown	A-8	1	W	М	В	M
		F-7 G-7 G-7 G-7 G-8	1 1 1 1	B B B W W	M M M M M	H W W B&W H	F M&F M M M
			6				
5	North Center	A-2	11	W		B&W	F
6	Lake View	A-2 B-5 B-7 D-7	1 1 1 1	U W W	U M M M	B B B&W B	M M M M
		E-2 E-4 E-5 G-2	1 1 1 1	W U U W	M U U M	SO J SO J	Org Rel Bld M
		G-5 G-7 G-7 G-7	1 1 1	W B U W	M M U M	B W W B	M M M M
		G-7	1 13	В	М	W	F
7	Lincoln Park	B-7 G-3 G-7 G-7	1 1 1	W U B W	M U M M	B W W	F M M M
		1/	4				

Map #	Community Name		Incidents	Offende	er ID	Victir	n ID
8	Near North Side	G-2 G-7 G-7	1 1 1	B B B	M M F	W W W	F M M&F
	2	72	3			9	
1.1	Jefferson Park	C-6 F-5	1 1 —	B W	M M	W B	M M
13	North Park	B-5 B-7 E-3	1 1 1	W W U	M M U	Ј В Ј	M F Org
14	Albany Park	G-5	1 1	U	М	A	М
15	Portage Park	A-5 B-6 E-5 G-7 G-7	1 1 1 1 1	W W W B B	F M&F M M M	B&W B B W W	F M M M M
16	Trving Park	A-3 A-4 B-7 B-8	6 1 1 1	ប ប ប พ	M U U M	A B B	F M M
17	Dunning	B-2 C-7 G-7	4 1 1 1 —————3	W B W	M&F	B W B	Sch F M
1.8	Montclare	A-2 A-2 A-4 B-5	1 1 1 1	W W U H	F M M	B&W B B	F F M Org

1	Map #	Community Name		Incidents	Offende	r ID	Victim	ID
	19	Belmont Cradin	B-7 F-4 G-3 G-5	1 1 1 1	W U U W	M U M	B B&H W J	M M F M
	30	Hermosa	B-5	1	W	M	В	М
	21	Avondale	A-5	11	W	М	В	М
	24	West Town	A-7 B-7 G-6 G-6	1 1 1 1	Н Н В В	M M M M&F	B&W B W W	F M M F
	25	Austin	A-2 A-4 A-4 A-5 B-4 C-7 G-7	1 1 1 1 1 1 1	W W U B B ME H	M M U F U M	B B B W W B B	F M F F F F M
	27	East Garfield Park	B-7 G-2	1 1 —	B W	U M	W B	M F
	28	Near West Side	в-7	1 1	В	М	H&W	М
	29	North Lawndale	D-2	1	W	М	В	М

Map #	Community Name					Victim	ı ID
30	South Lawndale	A-4 G-6	1	H H	М	В&Н Н	M&F F
31	Nower West Side	D-5 G-7	1 1	H W	M M	B B	F F
32	Loop	C-7 E-5 G-1	1 1 1	W U B	M M	B B W	F Bld M
33	Near South Side	E-5	1 -1	W	М	В	F
34	Armour Square	B-7	1 1	W	М	В	М
35	Douglas	B-7 C-7 F-8 G-7	1 1 1	W ME ME W	M M M M	B B B	M M M M
37	Fuller Park	A-7 B-7	1 1	W W	M M	B B	M M&F
38	Grand Boulevard	B-7 E-6 G-5	2 1 1 1	В В В	M U M	W BHW W	M M&F M
46	South Chicago	B-4 B-7 B-7 B-7 G-3 G-5	1 1 1 1 1	W H&W B B U	M M M M U	B B W H W	F M F M M
			6				

Map #	Community Name	Situation	Incidents	Offend	ler ID	Victi	m ID
49	Roseland	B-7 G-4	1	B B	M	W W	F M
50	Pullman	C-5	1 -1	w		B	М
51	South Deering	B-4	11	W		В	М
53	West Pullman	G-8	11	В	М	Н	М
55	Hegewisch	C-5	11	Н	F	W	F
56	Garfield Ridge	A-3	11	U	U	A&W	M&F
57	Archer Heights	G-7	11	W	М	В	F
58	Brighton Park	A-3	11	U		W	М
5.9	McKinley Park	B-5	11	W	М	В	М
60	Bridgeport	A-5 B-5 B-7 G-7	1 1 1 1	W H W B	M M M	B B B	F M M M
61	New City	A-4 B-5 B-7 B-7 B-7	1 1 1 1 1 1	H W B W W H&W	M M M M M	B B W B B&H	F F M M M

Map #	Community Name	Situation			der ID	Vict	
61	New City (Cont'd)	G-7 G-7 G-8	1 1 1	W B B	M M F	B H W	F M F
÷	4	8	9	i.			8.
63	Gage Park	B-3 G-5	1 1	W B	M M	B W	M M
64	Clearing	<u>E-5</u>	2 1	W		В	Bld
			1				
65	West Lawn	G-5	1 	В	М	W	F
. 66	Chicano Lawn	A-3 A-5 A-7 B-5 B-7 C-5 E-5 E-7 G-7 G-7	1 1 1 1 1 1 1 1 1 1 1 1	W H U W W W W W W B B W	M&F M M M M M M M M M M M	B B B B B B B B B B B B B B B B B B B	M&F M F M&F M M M M M M
67	West Engelwood	E-2	1	В	М	W	Bld
69	Gr. Grand Crossing	B-7	1 1 ——————————————————————————————————	В	М	W	F
70	Ashburn	A-4 A-4 A-4 A-5	1 1 1 1	U W W W	M M	B B B B	F M M F

Map #	Community Name			Offend	er ID	Victim	ID
70	Ashburn (Cont'd)	A-7 B-3 B-5 B-7 B-7 C-5 C-7 G-5	1 1 1 1 1 1 1	W W W B B B	M M M M F M	W W B B	F M M M&F M F F
		G-5	14	Б	М	W	F
71	Auburn Gresham	G-7	1	W	М	В	М
73	Beverly	A-4 B-5 B-5 E-4 G-4 G-6	1 1 1 1	W W W B W	U M M M M M	B B B BHW W B	F F M&F M&F M
			6				
7 4	Mount Greenwood	B-5 B-7 B-8 C-7 F-9 G-2	1 1 1 1 1 1	W B W W W B	м м м м м	B W B B W	M M M M M
75	Morgan Park	B-5 F-7 G-7	1 1 1	W B B	M M M	B W W	M F M
77	Edgewater	B-7 E-2 G-7 G-7 G-7	1 1 1 1 1 ————————————————————————————	B W ME W B	M M M	B&W B B B	M Rel M